Vote No. 553

October 27, 1995, 9:28 p.m. Page S-16037 Temp. Record

BALANCED BUDGET RECONCILIATION/Deep Water Oil Royalties

SUBJECT: Balanced Budget Reconciliation Act of 1995 . . . S. 1357. Exon motion to waive the Budget Act for the

consideration of the Wellstone amendment No. 3036.

ACTION: MOTION REJECTED, 29-70

SYNOPSIS: As reported, S. 1357, the Balanced Budget Reconciliation Act of 1995, will result in a balanced budget in seven years, as scored by the Congressional Budget Office (CBO). The bill will also provide a \$245 billion middle-class tax cut, \$141.4 billion of which will be to provide a \$500 per child tax credit.

The Wellstone amendment would strike sections 5930, 5931, and 5932. Those sections will amend the Outer Continental Shelf Lands Act to give the Secretary of Interior the authority to suspend royalty payments on new oil or gas wells drilled on new or existing leases in depths of 200 meters or greater if he determines that absent such suspension the wells will not be drilled or will be abandoned. Royalty payments will be suspended for new production in the western and central Gulf of Mexico. (The Administration estimates that there are up to 15 billion barrels of oil-equivalent in deep water in the Gulf of Mexico; currently, oil companies will not drill for that oil because the cost of paying the required royalties on deep water leases in the Gulf would make it uneconomical to drill; for related debate, see 103d Congress, 2d session, vote No. 120.)

The amendment was offered after all debate time had expired. However, by unanimous consent, 1 minute of debate was allowed on the amendment, and a statement was inserted into the record on it. Following debate, Senator Domenici raised the point of order that the amendment was not germane under the Budget Act. Senator Exon then moved to waive the Budget Act for the consideration of the Wellstone amendment. Generally, those favoring the motion to waive favored the amendment; those opposing the motion to waive opposed the amendment.

NOTE: A three-fifths majority (60) vote of the Senate is required to waive the Budget Act. Following the rejection of the motion to waive, the point of order was upheld, and the amendment thus fell.

Those favoring the motion to waive contended:

(See other side)

| YEAS (29) | | NAYS (70) | | | NOT VOTING (0) | |
|----------------------------|--|---|--|---|--|--|
| Republicans (3 or 6%) | Democrats (26 or 57%) | Republicans | | Democrats | Republicans (0) | Democrats (0) |
| | | (50 | (50 or 94%) (20 or 43%) | | | |
| Cohen Jeffords Snowe | Boxer Bradley Bryan Bumpers Byrd Dodd Feingold Glenn Graham Harkin Hollings Kennedy Kerry Kohl Lautenberg Leahy Levin Lieberman Moynihan Murray Pell Pryor Reid Sarbanes Simon Wellstone | Abraham Ashcroft Bennett Bond Brown Burns Campbell Chafee Coats Cochran Coverdell Craig D'Amato DeWine Dole Domenici Faircloth Frist Gorton Gramm Grams Grassley Gregg Hatch Hatfield | Helms Hutchison Inhofe Kassebaum Kempthorne Kyl Lott Lugar Mack McCain McConnell Murkowski Nickles Pressler Roth Santorum Shelby Simpson Smith Specter Stevens Thomas Thompson Thurmond Warner | Akaka Baucus Biden Bingaman Breaux Conrad Daschle Dorgan Exon Feinstein Ford Heflin Inouye Johnston Kerrey Mikulski Moseley-Braun Nunn Robb Rockefeller | 1—Offic 2—Nece 3—Illne 4—Othe SYMBO AY—Ai | r LS: nounced Yea nounced Nay ired Yea |

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The Wellstone amendment would knock out of the bill what is euphemistically called "deep water royalty relief." In reality, this "relief" is nothing but a subsidy for oil companies that are doing very well. It is a scandalous special interest provision that we hope all Senators will join us in defeating.

Those opposing the motion to waive contended:

It is in the United States' economic and vital national security interests to give royalty relief for oil drilling in the Gulf of Mexico. Oil companies drill for oil where it is most profitable for them to drill for oil. Right now, geologists are firmly convinced that there are billions of barrels of oil in deep water in the Gulf of Mexico, but oil companies are not about to drill there for it because they would lose money in the process. One of the costs of drilling in the Gulf are the royalty costs that have to be paid to the United States Government. Absent royalty costs, it would be economical to drill in the Gulf. Gaining access to this oil would be enormously beneficial for the United States. Fully half of our balance of trade deficit is due to the costs of importing oil, and the recent Persian Gulf War demonstrated clearly the enormous national security risks that come from relying on unstable foreign countries for our energy supply.

Passing this relief has nothing to do with helping large oil companies; they have thrived by importing ever more oil from Saudi Arabia, Iraq, and other countries, and by cutting production and jobs in the United States (more than 450,000 domestic oil industry jobs have been lost in the past couple of decades). They have followed this course because it is cheaper to produce oil overseas, partially because of royalty, environmental, and other costs that have been imposed by Congress on domestic production.

For 15 billion barrels of domestically produced oil, we are willing to forgo royalty payments to the extent necessary to get oil companies to drill for oil. Senators must keep in mind that if they insist on royalty payments all they will get for the United States Government is a percentage of nothing--the oil companies will not even drill for this oil if royalty payments are going to be demanded

For those Senators who think that this relief will prove harmful to the environment, we inform them that Secretary of Interior Babbitt strongly supports royalty relief in the Gulf of Mexico. Secretary Babbitt has proven his environmentalist credentials both as the former President of the League of Conservation voters, and through his actions (which many of us deplore) during his tenure as Secretary. Secretary of Energy O'Leary also favors this relief. A vote against the Wellstone amendment is not a vote to help big oil companies, but instead is a vote to help lessen America's trade deficit, to improve its national security, and to bring back tens of thousands of oil industry jobs that have moved overseas. It is a vote we are proud to cast.